



Jim Doyle, Governor
Mary P. Burke, Secretary

Wisconsin Department of Commerce Bureau of PECFA

Bid Document

SECTION 1 - Scope of Work:

The Bureau of PECFA is seeking competitive bids to perform remedial action services on a petroleum release from a regulated petroleum product storage tank system. This bid is through a specified work scope. The site upon which bids are being solicited is:

Bid Round Number: 40
Comm Number: 53518-9436-01-A
BRRTS Number: 03-22-152073
Site Name: New Horizons Supply Coop
Site Address: 301 Exchange St Blue River WI

Project Manager: Linda Hanefeld
Project Manager address: 1500 N Johns St Dodgeville WI 53533-2116
Project Manager phone: 608-935-1948
Project Manager e-mail address linda.hanefeld@dnr.state.wi.us

Bid Announcement Date	11/7/2005
Questions or requests for information must be submitted in writing and received by:	11/21/2005 4:00 PM
Responses to the questions will be posted (and if requested, sent in writing) by:	12/9/2005
Bid End Date and Time:	12/23/2005 by Noon

The case file including report(s) and other pertinent information upon which bids are being sought, and the qualified bid response, when determined, are available for inspection at:

Department of Natural Resources, 1500 N Johns St, Dodgeville WI

Please contact the project manager listed above for an appointment.

Copies of report(s) and other pertinent information may be available for purchase at the location listed below. If pertinent information is not available, please contact the project manager.

Action Legal-Madison, 1 E Main St, Madison WI 53703

Phone: 608-663-1041

Fax: 608-663-1045

SECTION 2 – Site-Specific Bid Specification Requirements:

A) Project Manager Comments

Contamination was first documented as a result of a site assessment (geoprobes GP1-GP8). In October 97, 5 USTs were removed; 2x550 gallon diesel (T1, T2); 1x4000 gallon no lead (T4). These three tanks were installed in 1988-89 and had cathodic protection. They appeared to be in good shape. These following two tanks were installed in 1979 had exhibited pitting at the time of removal: 1x6000 gallon gasohol (T5); and 1x10,000 gallon no lead (T3). No tank closure samples were analyzed because contamination had already been documented during the site assessment.

Groundwater was encountered at about 15 feet below ground surface (bgs) and the 12 monitoring wells associated with the investigation are screened between approximately 12-22 feet bgs. There is one piezometer, PZ5, screened at a depth of approximately 32-37 feet bgs. Downgradient groundwater flow is westerly. There is a municipal well (Blue River Well #1 – unique well number WUWN BF850) approximately 300 feet northeast of the site; the Wisconsin River is approximately ¼ mile north of the site. Free product in MW4 and MW11 has been documented at thicknesses between 0.5 - 1.0 feet. Neither MW4 nor MW11 were sampled during the last two sampling events due to the presence of free product. After the November, 02 sampling event, passive product collection devices were placed in both MW4 and MW11. The devices were emptied periodically between December, 02 and May, 03.

The consultant estimates at approximately 4500 cubic yards (cy) of petroleum contaminated soil (PCS) exceeding NR720 standards are present at the site. It is also estimated that approximately 900 cy of PCS exceeding NR746 standards are present in the vicinity of the former diesel tanks and approximately 1500 cy of PCS exceeding NR746 standards are present in the vicinity of the former no-lead gasoline tanks.

2) The following Environmental Factor(s) were identified in the Site Investigation Report for this site:

- ☐ Documented expansion of the plume margin.
- ☐ Verified contaminant concentrations in a private or public potable well that exceeds the preventive action limit established under ch. 160, Stats..
- ☐ Contamination within bedrock or within 1 meter of bedrock.
- ☒ Petroleum product that is not in the dissolved phase is present with a thickness of .01 feet or more, and verified by more than one sampling event.
- ☐ Documented contamination discharges to a surface water or wetland.

3) Minimum Remedial Requirements:

Install a sentinel well in or near Jay Street to monitor downgradient of MW6. Access agreements will most likely need to be established. This well should be installed at the same time wells destroyed during the excavation are replaced.

Excavate soil in two locations as delineated on Ayres' Figure 3 - Estimated Extent of Petroleum Contaminated Soil map from the February 2, 2001, Contamination Assessment Report. This figure shows two distinct areas of highly contaminated soil which are shaded in grey in the attached map. For the purposes of establishing comparable bid response documents, it should be assumed that 2000 tons of contaminated soil shall be excavated and disposed from the area of MW1/MW2. It should be assumed that 1500 tons of contaminated soil shall be excavated and disposed in the area around MW4/MW11. Monitoring wells MW1, MW2, MW4 and MW11 will be removed as a part of the overall excavation and will need to be replaced. Use a field screening instrument to assist in separating clean overburden from impacted soils. Soil screening results from the initial investigation should also be used to assist in determining the appropriate areas to excavate. Approximate dimensions and volume calculations are included on the attached map.

The depth of the excavation should extend below the watertable three feet in an effort to remove as much source soil contamination as possible. For the purposes of calculating the volume of soil to be excavated, it was assumed the depth of the excavation would extend to 17 feet below ground surface. Excavation of additional soil for site slope stabilization was not considered when establishing the volumes to be excavated as noted above. Sloping and/or shoring may be required given the depth of the excavation. There is a concrete pad in front of the "service garage" having the approximate dimensions of 20' x 40' that will need to be removed in order to complete the soil excavation in that location.

Be prepared to properly manage any water that might fill the excavation and address any free product that may be encountered during the excavation and afterward. Take an appropriate number of confirmation samples from excavation. Manage contaminated soil according to applicable regulations. Monitoring wells MW1, MW2, MW4 and MW11 shall be replaced. Any wells shall be installed prior to starting the quarterly groundwater monitoring outlined below. MW11 and any new wells shall be checked monthly for the first three months after installation to determine whether free product remains an issue at this site. Any free product encountered must be removed.

All monitoring wells shall be constructed and surveyed in accordance with chapter NR 141, Wis. Adm. Code.

Groundwater: Groundwater monitoring shall commence no less than 60 days, and no more than 120 days after the soil remedial work has been completed. Monitor groundwater quarterly, including sampling of the nearby municipal well in the first quarter only - for a period of one year according to the schedule outlined below:

Wells	Frequency	Parameters
MW1, MW2, MW3, MW4, MW5, MW6, MW12, new sentinel well	Quarterly	PVOCs plus naphthalene
Municipal well	First Quarter	VOCs using both EPA method 8260 (GC/MS)
MW1, MW2, MW3, MW4, MW5, MW6,	Last Quarter	PAHs
All wells	Last Quarter	PVOCs plus naphthalene

Water table elevations shall be collected during each sampling event. Measure free product if present. Attempts shall be made to get a representative groundwater sample despite the presence of free product.

Any waste generated as a result of this scope of work must be disposed of appropriately. Waste disposal costs must be included in the bid response.

Documentation: Data tables, flow maps and other documentation will need to be updated to include recent data. Submit one brief semi-annual site report containing a summary of all site activities to date, including but not limited to results for 2 rounds of groundwater monitoring, updated maps, tables, etc. These reports shall be submitted within 60 days after receiving the most recent round of groundwater results. A final site report will be required summarizing all pertinent site activities undertaken as a result of this bid. The final site summary shall be submitted within 60 days of receiving the results of the last round of groundwater monitoring outlined in this bid specification.

The Department of Natural Resources (DNR) Project Manager shall be contacted if any well is dry during any monitoring event. The DNR Project Manager must also be contacted immediately if free product is found in any monitoring well associated with the site. The DNR Project Manager must be alerted to any other unusual occurrence(s) at the site as soon as practical after they are discovered.

After completion of the above work scope of activities the bidder must evaluate and determine if additional remediation/monitoring measures are necessary to aid site clean up to the extent practical to establish a stable or declining groundwater trend. If additional remedial measures are necessary, provide a summary of the necessary

Bidders shall provide costs for the items in the table on the 3rd Page of the Bid Response. If a completed 3rd Page is not included with the Bid Response, the Bid Response will be determined to be non-responsive. The winning bidder will not be allowed to move costs between the scope of work items without prior Commerce approval.

B) Bidder's Strategy for Remedial Action

- 1) Identify the remedial strategy for a specified work scope.
- 2) Specifically describe what element of your proposed strategy will address the environmental factors/risk factors listed above. Also describe how, when, and why it will address them.
- 3) Provide a detailed description of the work to be performed. The description shall provide sufficient detail to establish that the proposed strategy will be successful in achieving a specified work scope identified above.
 - a) The detailed description may include, but is not limited to the following:
 - Technologies
 - Estimated years of operation
 - Estimated tons of soil
 - Approximate geometry/depth of excavation

- Reporting details
- Estimated years of monitoring
- Frequency of sampling/number of wells/parameters

4) Specifically describe how you will address off-site contamination, if applicable.

5) Specifically describe how you will address any direct contact hazards, if applicable.

SECTION 3 - Conditions of Bid:

The successful bidder will be the entity that complies with all provisions of the bid specification and provides the lowest total cost, excluding interest and claim preparation costs, for the site-specific bid specification requirements described in Section 2. PECFA funding under s. 101.143, Stats., will terminate when the responsible agency determines that institutional controls and notices, if utilized, would achieve a closed remedial status. PECFA funding will terminate regardless of whether the responsible party or other properties accept an institutional control and notices as required under §NR 726 Wis. Admin. Code. In preparing the bid, the bidder must assume compliance with all applicable codes, including but not limited to §Comm 46, §Comm 47, and §NR 700 Wis. Admin. Codes.

The successful bidder will be determined based upon conformance to and competitiveness under the bid protocol. The first determination will be whether the bidder has complied with all provisions of the bid. These bids will be considered responsive. From the responsive bids, the lowest total cost bid with an approvable approach to a specified work scope will be determined. Claim preparation costs will not be a part of the cost cap established by this bid. These costs (\$500 maximum per claim submittal) are still eligible for PECFA reimbursement and Commerce encourages timely claim submittals at appropriate milestones. Therefore, bidding consultants should not include claim preparation costs in their bid responses.

The successful bid will be available to be viewed at the location identified in Section 1. If two or more bidders tie in the cost comparison, the bid with the lowest consulting cost will be used as the tiebreaker. All bid documents must be signed and sealed by a Professional Engineer, Professional Geologist, Hydrologist or Soil Scientist licensed by the State of Wisconsin Department of Regulation and Licensing.

The Department reserves the right to reject any and all bids that meet any of the following conditions:

- The Department believes the remedial strategy is not appropriate to a specific geologic setting.
- From the standpoint of program operations or regulatory responsibility, the Department determines it is in the best interest of the program to not accept any or all bids.

Any proposed technology or methods used in the remediation must be allowed for use in the State of Wisconsin and approvable by the Department with jurisdiction (Natural Resources or Commerce).

The name of the successful bidder, bid amount, proposed outcome and supporting documentation will be provided to the site claimant along with instructions to inform the PECFA program in writing of their intent to either:

- Use the lowest identified bidder or
- Use another service provider.

In either case, PECFA reimbursement is capped at the dollar amount of the successful bid.

A successful bid does not mean or guarantee that all costs in a resultant claim are eligible, reasonable, necessary or reimbursable under the PECFA program.

If a bidder fails to comply with a bid provision the bid response will be determined to be non-responsive. If the bid response is responsive, but not the lowest cost service provider with an appropriate approach, it will be determined to be “non-successful.” Non-responsive and non-successful bidders will not be individually informed of their failure to achieve compliance with the bid specifications or to be the lowest bidder.

The successful bidder may be required to provide input to, and attend a meeting with the PECFA program and the claimant to explain the bid and the remedial approach.

Appeals, by bidders, of decisions regarding complying bids or costs are not allowed, as they do not constitute claimant reimbursement decisions under the PECFA program.

In compliance with this invitation to bid and subject to all conditions thereof, the signatory agrees to the following:

- If the signatory's bid is determined to be successful, the signatory must, within 15 days of the Department's notification, contact the claimant and confirm that they will provide the remedial services at the cost described within the Bid Response.
- That for a period of 90 days, starting with the Department's notification to the claimant, the signatory will hold firm their commitment to provide the remedial services and prices set forth in the Bid Response.

Failure to abide with the conditions stated above may result in exclusion from future PECFA Public Bidding events.

Questions, answers and interpretations will be considered an amendment of this solicitation. All answers and interpretations shall be in writing from the Program Manager identified in Section 1 of this solicitation. Neither the program nor the Department shall be legally bound by any amendments or interpretations that are not in writing. Bidders are not to contact other personnel located within the Department of Commerce/Bureau of PECFA concerning the site or the bid solicitation between the Bid Announcement Date and Bid Ending Date. After the date by which questions must be submitted by, identified in Section 1, no further questions will be addressed.

A written response will be provided at: <http://www.commerce.state.wi.us/ER/ER-PECFA-SiteBidding.html> (and mailed to all requesters of the bid package who are not able to access the web site, and who therefore request written correspondence from the program contact).

SECTION 4 - Closure Specifications – If Applicable:

A bid submitted must provide the total cost, excluding interest but including all closure costs, for the remediation up to approval as a closed remedial action status identified below:

Unrestricted Closure

Closure with a NR 140 exemption

Closure with GIS Registry*
Closure with deed notice*
Closure with deed restriction*
Closure with NR 720.19 soil standards

Performance based NR 720.19 closure
Closure with site-specific conditions
Closure under NR 726.07
Closure under Comm 46/NR 746
Mass reduction

* **Note:** *PECFA funding under s. 101.143, Stats., will terminate when the responsible agency determines that institutional controls and notices, if utilized, would achieve a closed remedial status. PECFA funding will terminate regardless of whether the responsible party or other properties accept an institutional controls and notices as required under NR 726. PECFA eligible costs may include all closure costs, up to approval as a closed remedial action (i.e. monitoring well abandonment) that are otherwise eligible for reimbursement.*

If the PECFA maximum award for the site/occurrence is not believed to be adequate to remediate the site/occurrence to a closed or no further remedial action status, that belief must be specifically noted in the bid and the remedial effort that will be achieved by the bid amount. For the purpose of the competitive bid the contaminant mass is determined to be: **Not Applicable**. The basis for specifying the progress shall be contaminant mass reduction and be based upon the mass reduction at the following points on the site:

Not Applicable

If the site is reasonably expected to exceed its cap under the PECFA program, bidders may propose mass reduction, the lowest bidder will be determined on the basis of a cost per mass reduction ratio. If some bidders propose mass reduction and others propose costs to bring the site to a closed remedial action or no further action status, selection will be from those bidders proposing a closed or no further action result.

SECTION 5 - Instructions to Bidders:

By submission of a bid, bidder agrees that during the period following issuance of this solicitation and prior to notification of successful bidder, bidders shall not discuss the bid or bid process except with the program contact designated in this solicitation. Bidders shall not discuss or attempt to negotiate with the claimant, other potential bidders or program staff any aspects of the bid without prior approval of the Project Manager specified. Infractions will result in rejection of the violator's bid and may also result in disqualification of the individual to provide bids and a formal complaint being lodged with the Department of Regulation and Licensing.

The bid submitted shall address all the site specific bid specification requirements identified in Section 2. The bid shall support in detail the strategy to achieve a specified work scope, or remedial mass reduction goal if applicable. A full remedial action plan is not required as part of the bid submittal. A full remedial action plan may be requested by the program.

If access to the site is necessary for the preparation of a bid, access shall be arranged through the Project Manager. If the Project Manager is not able to arrange site access, this fact will not delay the bid process or negate the comparison and potential selection from among the bids that are submitted. All costs associated with a site visit or preparation of a bid will be the responsibility of the bidder.

The Bid Process must conform to the following:

1. If applicable, the closed remedial or no further action status to be achieved must be stated using the options available from the list provided in Section 4.
2. Indicate in the Bid Response a contaminant mass reduction proposal if the PECFA maximum award is not believed to be adequate to remediate the site/occurrence.
3. The Bid Response shall address all the site specific bid specification requirements identified in Section 2 and shall support in sufficient detail and succinctly the remedial strategy.
4. The total cost (in dollars) to accomplish the stated remedial goal, including all fees, reporting cost, pre and post closure costs and costs for establishing restrictions or institutional controls but, excluding claim preparation costs, interest, and investigation costs.
5. The costs specified in #4 shall separately identify consulting (non-commodity) costs.
6. The submittal must include an original and two (2) copies of the Bid Response documents signed and sealed by a Professional Engineer, Professional Geologist, Hydrologist or Soil Scientist licensed by the State of Wisconsin. Include the appropriate registration number of the professional license.
7. Bids can not be "faxed" directly to the program. Documents received by fax will not be accepted or considered.
8. Bids, amendments thereto or withdrawal requests must be received by the time advertised for bid opening. It is the bidder's sole responsibility to insure that these documents are received by the contact at the time indicated in this solicitation document.
9. All specifications or descriptive papers provided with the bid submission must include the bidder's telephone number and Commerce number thereon. Identify the name of the consulting firm on the 1st Page of the Bid Response.
10. The Commerce Number must be on the outside of the envelope in which the bid is submitted. The Department assumes no responsibility for unmarked or improperly marked envelopes. All envelopes received showing a bid number will be placed directly under locked security until the date and time of opening. Include only one Bid Response (an original and two (2) copies) per envelope.
11. Correction of errors on the bid form: All prices and notations shall be printed in ink, typewritten or computer printed. Errors shall be crossed out, corrections entered and initialed by the person signing the bid. Erasures or use of correction fluid will be cause for rejection. No bid shall be altered or amended after the time specified for the bid end date.
12. Bidders are not to contact other personnel located within the Department of Commerce/Bureau of PECFA concerning the site or the bid solicitation between the Bid Announcement Date and Bid Ending Date.
13. Any proposed technology or methods used in the remediation must be allowed for use in the State of Wisconsin and approvable by the Department with jurisdiction (Natural Resources or Commerce).

14. From the standpoint of program operations or regulatory responsibility, the Department determines it is in the best interest of the program to not accept any or all bids.
15. If bidders consider the bid response to be proprietary information and exempt from disclosure, each part of the Bid Response must clearly marked *CONFIDENTIAL*. If any part is designated as confidential, there must be attached to that part an explanation of how the information is proprietary. The Department reserves the right to determine whether this information should be exempt from disclosure and no legal action may be brought against the State, Department or its agents for its determination in this regard.
16. The Bid Response must be appropriate to the site geologic setting.
17. Ambiguous bids, which are uncertain as to cost, time or compliance with this solicitation, will be rejected.
18. The Department reserves the right to reject any and all bids, and/or to cancel this solicitation at any time.
19. Each bidder shall fully acquaint itself with conditions relating to the scope and restrictions attending the execution of the work under the conditions of this solicitation. The failure or omission of a bidder to acquaint themselves with existing documented conditions shall in no way relieve any obligation with respect to this bid.
20. All amendments to and interpretations of this solicitation shall be in writing from the Project Manager. Neither the Department nor the program shall be legally bound by any amendment or interpretation that is not in writing.
21. This solicitation is intended to promote competition. If the language, specifications, terms and conditions, or any combination thereof restricts or limits the requirements in this solicitation to a single source, it shall be the responsibility of the interested bidders to notify the program in writing so as to be received five days prior to the opening date. The solicitation may or may not be changed but a review of such notification will be made prior to award.

BID RESPONSE
(1st Page)

Department of Commerce PECFA Program

SITE NAME: New Horizons Supply Coop
COMMERCE NUMBER: 53518-9436-01
BRRTS NUMBER: 03-22-152073

Submit Bid To: Cathy Voges
Department of Commerce PECFA Program
201 W Washington Ave, Madison WI 53703-2790 or
P.O. Box 8044, Madison WI 53708-8044

Bidder Company: _____
Bidder Address: _____

Telephone: () - _____
Fax Number: () - _____
e-mail Address: _____

Bidder: (check one that applies):

_____ Professional Engineer	_____ License #
_____ Professional Geologist	_____ License #
_____ Hydrologist	_____ License #
_____ Soil Scientist	_____ License #

Seal

Signature: _____

I certify that I have the authority to commit my organization or firm to the performance of the bid I have submitted.

Print Name: _____

Title: _____

Total Bid Cost \$ _____

Total Consulting Cost (subpart of Total Bid) \$ _____

Personal information you provide may be used for secondary purposes [Privacy Law, s. 15.04(1)(m)].

BID RESPONSE

(2nd Page)

Department of Commerce PECFA Program

SITE NAME: New Horizons Supply Coop

COMMERCE NUMBER: 53518-9436-01

BRRTS NUMBER: 03-22-152073

Consulting Firm phone number () ____-____

This response must address all of the site-specific specifications identified in Section 2, and shall support in detail the remedial strategy. Attach additional pages if necessary. *The Commerce Number and Consulting Firm telephone number must be included on all additional pages.* The pages of each Bid Response must be ***stapled*** together. No paper clips or spiral bindings please.

BID RESPONSE
(3rd Page)

Department of Commerce PECFA Program

SITE NAME: New Horizons Supply Coop

COMMERCE NUMBER: 53518-9436-01

BRRTS NUMBER: 03-22-152073

Consulting Firm phone number () ____-____

A bid will be considered to be non-complaint if the bid response does not include separate tabulation of cost for each activity.

1	Groundwater monitoring replacement well installation – MW1, MW2, MW4 and MW11; installation of new sentinel well; survey all newly installed wells – lump sum.	\$	
2	Groundwater monitoring (include sample collection, sample analysis, water elevation measurement, waste disposal) per event	\$	
3	Number of Monitoring events		4
4	Monitoring Subtotal (Row 2 X Row 3)	\$	
5	Remedial Excavation – Provide cost estimate for an excavation of 35 feet X 70 feet X 17 feet deep, estimated volume is 1540 cubic yards. Assume 1.4 tons per cubic yard for cost estimate purposes (appx. 2000 tons); a second excavation consisting of two components is basically 50 feet x 20 feet x 17 feet deep, plus 30 feet x 50 feet x 17 feet deep divided by ½ for a total estimated volume of 1100 cubic yards (appx.1500 tons) . Assume 1.4 tons per cubic yard for cost estimate purposes. Provide total amount in both tons and cubic yards. (Including but not limited to excavation costs, trucking, disposal, soil confirmation samples and other associated costs.)	\$	
6	Free product collection, storage, disposal	\$	
7	Other: (all items not included above; if necessary, please provide explanation)	\$	
8	Total Bid Amount (sum items 1, 4, 5, 6 & 7) – also include on Page 1 of bid response	\$	
9	Monitor groundwater for one additional year quarterly, reporting, and waste disposal (includes all costs); in case more work is necessary.	\$	
10	Provide commodity unit rate for soil excavation and disposal on a per ton cost basis, in case more work is necessary (exclude consulting costs).	\$	
12	Contingency cost for contaminated water/free product disposal (commodity costs only - \$/gallon)	\$	
11	Closure-related costs (including, but not limited to final well abandonment costs, closure form and narrative, GIS packet, deed restriction and maintenance plan).	\$	